AN ANTHOLOGY OF PHILOSOPHICAL STUDIES VOLUME 9

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Edited by Patricia Hanna

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CHAPTER FIVE

Aesthetics in the Age of Austerity: Building the Creative Class

Christine A. James

Aesthetic theorists often interpret and understand works of art through the social and political context that creates and inspires the work. The recent economic recessions, and the accompanying austerity measures in many European countries, provide an interesting test case for this contextual understanding. Economists debate whether or not spending on entertainment and arts drops during times of recession and austerity. Some economists assume that spending will decline in times of austerity, but others point to evidence that spending on creative arts and entertainment remains steady and even increases during a recession because of the relief and escapism that the arts provide. Tax incentives and production rights are often given to filmmakers in the United States; in hopes that such projects will enliven a local economy and provide work for a local creative community. In the context of recent austerity measures in Greece and Spain, new and creative ways for members of the arts community to bring about new projects, and fund them in ways that critique political leadership, have emerged. Following Richard Wollheim's classic aesthetic theory of "criticism as retrieval," we should be mindful of the cultural values that are at stake in the creativity-culture market now being created. In any case, some scholars estimate that austerity measures in many countries will last until 2020, giving us ample opportunity to be even more "creative" with both financial incentives and artistic achievements.

Keywords: Austerity, Cultural Economy, Creative Class, Tax Incentives, Aesthetics, Microtheatres, Entertainment

Introduction

To be a great artist or writer, you must be constantly learning about the world in which we inhabit. – Richard Wollheim

There is a long tradition in aesthetic theory that considers works of art as well as dramatic performances as creative works, and that these creative works are best understood with specific understanding of their cultural, political, social, and historical context. In 1968, Richard Wollheim's Art and Its Objects described art criticism as "the reconstruction of the creative process." This creative process includes the thought process of the artist/creator, and its relation to the historical, political, social influences on the work of art. These influences are relevant to understand any work. Wollheim's major example compares a Rembrandt painting to a 'perfect forgery' of the Rembrandt – the retrieved social and political influences will be quite different between a forgery, even a good one, and the authentic work. An especially relevant example is Rembrandt's 'Lucretia' of 1666. Rembrandt is believed to have painted Lucretia as a classic literary figure and also as a reference to his lover, Hendrickje Stoffels. (Combs 2012) Their affair had been a socially unacceptable relationship in his time, taking place after a previous marriage. Rembrandt's wife had died, and her will prevented Rembrandt from marrying again, leaving Hendrickje in the position of a mistress, and she suffered greatly. Hendrickje's death took place three years before Rembrandt painted her as Lucretia, effectively comparing her to another example of a woman wrongfully criticized by society, stabbing herself after being sexually attacked by a king. The artist's intentions, and the creative process, are different in the case of the real Lucretia and any forgery, no matter how technically perfect. Explaining the work without reference to this context would be misunderstanding the work. Thus the creative process, and our understanding of the work, must be understood in historical, political, economic, social contexts.³

Of course, there are significant important alternatives to Wollheim's views. One such view comes from Susan Sontag, who argued that a work of art is to be perceived and experienced without being "understood" or intellectualized. One might argue from the Sontag position that a viewer who seeks a cognitive or factual understanding of a work of art is in danger of reducing that work of art to a set of facts related to its creation. In response, the point of the Lucretia example is to show that knowing the historical and sociological context of work need not impoverish our appreciation of the work, or result in reductivism. In understanding the context that inspired the work, we can understand the work of art and the artist's intentions more completely. (In holding this view, I have to bracket discussion of a work of art as merely an aesthetic phenomenon, or as a "work of art in itself". For the argument about creativity in this paper, I hold that there is unavoidable theoretical, if not cognitive or factual information, that is "always already" involved in an aesthetic experience.)

But how far should we take the interpretation of the viewer or audience? Umberto Eco (1992) described the intentions behind a work of art as merely

¹Wollheim 1980, 185

²Combs 2012

³The creative process includes the background beliefs, conventions and modes of artistic production against which the artist forms his or her intentions, as well as the current aesthetic norms, innovations in the medium, rules of decorum, ideological or scientific world-pictures, and the state of the tradition. (Wollheim 1980, 190)

the result of conjectures by the viewer or reader. The 'Lucretia' example most clearly refutes Eco's argument: if the viewer is the only arbiter of intentions, then an excellent forgery of 'Lucretia' would inspire the same precise conjectures and intentional assumptions as the real 'Lucretia.' The most intriguing aspect of Eco's work is the potential for conjectures made by the viewer or reader to be evaluated as knowledge claims about a specific time period or historical situation. Those who live in contemporaneous and comparable circumstances might be expected to share the same understanding of the intentions behind a work of art. The ideal critic, for both Wollheim and Eco, would seem to be someone who is socially and politically aware of the time period in which a work of art is created. (This will be especially interesting in times of widespread economic crisis, as described in subsequent sections.)

Wollheim could also be criticized for taking a limited view of artists' intentions as psychological states, or for "reading too much into" the author's influences. Paisley Livingston in her work "Intention in Art" (2005) explains that aesthetic theory has been divided over intentionalism and antiintentionalism; how much significance we can give to "events in artists' lives" as a means to understand and interpret their artwork. The personal, interpretive strategy might be dismissed as amounting to historical and psychological analysis at best, or mere gossip at worst. "Intentionalists often respond by saying that extreme anti-intentionalist standards of interpretation and evaluation are not the proper corrective to critical gossip; instead, biographical criticism should be understood as 'retrieval', or the reconstruction of the creative process, where the latter is taken 'as something not stopping short of, but terminating on, the work of art itself'." (Wollheim 1980, 185 as cited in Livingston 2005, 282) In other words, for Wollheim, the creative process is the best way to overcome the limitations of gossip or superficial psychologizing of the artist; because it has an end goal of full understanding of the work and what inspired it – an exhaustive report of the social, political, and psychological influences that went into the work's creation by that particular artist at that particular time.

Nevertheless, not all intentionalists in aesthetic theory view the artist or the author in the same way. We should consider an additional revision of intentionalism, which comes from an "anti-realist" understanding of the authors and creators of works of art. Stanley Fish argued in favor of intentionalism in which the intentions and meanings are still attributed to an author of a work, but the author itself is a "projection or construct of interpreters." (Fish, 1991) If the author is a projection or construct of interpreters, it can be a community, a nation, or a spirit of the times (a Zeitgeist). On this view, to adequately understand or critique a work of art one must consider the social and political context that inspired the work. This is the version of intentionalism that is the most resilient against the 'Lucretia' example from Wollheim, insofar as the work need not be considered to be completed by Rembrandt or the Rembrandt forger, but as the product of a historical and sociological context in which Rembrandts and Rembrandt

forgeries are held to be significant creative works. In the context of creative processes, we feel comfortable in giving credit to particular creators, rather than more abstract concepts such as a *Zeitgeist*. But we do sometimes speak of the history which inspired or gave birth to a particular work of art or a style of painting, and we treat these connections as useful explanations or background information for a work of art. To clearly understand the works of art created in times of economic crisis, the intentionalist view provides the most productive methodology. To evaluate a work of art, one should first understand the social and historical factors that inspired it.

Reconstruction

If the creative process that results in a work of art includes, and is influenced by, these external or political factors, then one must be mindful of political and economic concerns as they affect the creative community. There is a rich tradition in philosophy of economics which can be compared with the related views in intentionalist aesthetics. For example, in market theory, there are a number of accepted "laws" ⁴ regarding the relationship between supply and demand, division of labor, and how the underlying values of a society influence economic production. (Dyke 1981, 132-133) If we are open to the intentionalist aesthetic theory, then works of art are also a type of product which is influenced and arises from a context of values.

Moving from aesthetics to economics, there is an assumed causal relationship between the political, historical, economic context and the work of art. In other words, the context influences the creation of the work and our understanding of the work. If we imagine a causal order of influence, economic context influences creativity.

Other theorists have addressed the question from the opposite causal relationship, arguing that the artistic creativity and productivity of a community is instrumental, and even a necessary cause for the community's economic success. In this view, the creativity of a society will cause economic benefits. For example, Richard Florida's concept of a "creative class" has been influential for a number of scholars responding to the recent economic recession. Florida proposes that a demographic group, or class, made up of intellectuals and artists is an ascendant economic force. The rise of the Creative Class signals a move away from traditional agriculture- or industry-based economies, as creativity and ideas become an economic driving force for local communities. In the context of economic recession and austerity measures, public policy often uses financial incentives and tax breaks to bring the arts to a particular location, to raise revenue through new jobs, services for the production crew, and eventual ticket sales.⁵

⁴I placed quotes around the term "laws" since there is an excellent literature in philosophy of science regarding the complicated and problematic nature of "laws", especially in economics.

⁵For more information on the Creative Class thesis, see Florida 2012.

Economic Theory and the Arts

While aesthetic theory gives insight into the understanding of a work of art and its context, economic theory has also provides an analysis of art and creativity in the context of austerity measures. For example, we often make incorrect assumptions regarding the relationship between the cultural economy and other segments of the economy during times of economic recession: "whilst one might have expected culture to suffer hardest and first, in fact it has not, rather it has higher rates of growth than most parts of the economy." (Pratt 2012, 1) In fact, the relationship between the economic vitality of the cultural sector and economic vitality in general is more complex and not unidirectional. The research literature on cultural spending during difficult economic times has reflected two major shifts in opinion among economists and media analysts. First, culture and arts spending may no longer be categorized as "discretionary," but as a "core" spend/expense. Second, the cultural economy may actually play an active role as a driver in economic revitalization. In other words, the assumption that recession means people spend less on art and entertainment may be incorrect.

The generally accepted view, rooted in conventional economic theory, is that economic recessions and periods of austerity reduce demand, and that this results in falling consumer expenditure. A related corollary to this conventional view is that personal discretionary spending falls at an even faster rate than 'basic' spending. The general expectation is thus that culture suffers, either through reduced state spending, or through starkly reduced discretionary spending. In real terms, this means that consumers buy less music, eat out less and see fewer films; and prefer to spend our diminished income on food and shelter. However, the problem is that economic practice does not follow this script. There is strong support for the theory that culture provides a 'feel good factor' that is important in periods of austerity.

The argument for an active economic engine in the arts and culture sector can be summarized in the following ways: Cuts to public funding of culture and arts programs have been significant in times of austerity measures, but have not resulted in a simple proportionate decline in the cultural sector. Instead, new and creative ways of reinvigorating arts and culture have been developed. Specific examples of these new initiatives are included in the next sections.

The recent economic recession, and the accompanying austerity measures in many countries, relates to the cultural context in an ambiguous way. In the last few years, academics have produced a variety of research on the potential for a "growth" in creativity during times of austerity measures. Many of us are familiar with the catchphrases that are meant to inspire us in times of economic difficulty: "do more with less" and "pick the low-hanging fruit." These phrases imply that creative solutions to financial limitations require a loss of quality or a sacrifice in innovation. This paper is intended to problematize that

assumption.6

Traditionally, the cultural economy has been understood as secondary to and dependent on the financial and manufacturing economies. The commonsense understanding of market and culture is that cultural pursuits depend upon the average person having disposable income to spend on entertainment and the fine arts. Recent research has shown that this common understanding is actually wrong. For example, after the 1929 stock market crash, attendance at films increased, and that time period is described as the Golden Age of Hollywood. In Spain, the theatre sector invented a variety of "creative" ways to work around new VAT taxes, including selling carrots as theatre tickets and supporting pop-up microtheatres in private apartments. It can certainly be argued that the cultural economy is becoming more of a major player for many countries, as economic recovery often coincides with revitalization in the arts, performance, and hospitality industries. In London, cultural economy ranks as the 4th largest sector of employment. The claim that it is imperative for economic purposes that a successful playground be built for the "creative class" has been argued for at least a decade. However, often what is meant by creativity includes a variety of financial incentives that are not necessarily creative or "cultural" in their motivation. Rather, individual consumers support the arts even in times of limited discretionary spending (as in the "Golden Age" of Hollywood" after the economic crisis of 1929); and international business still sees profit potential and wise investment in creative endeavors and the State strategies to lure film makers, and tax breaks for entertainment productions that are willing to relocate to countries under austerity measures are a major influence on the current international scene. The potential importance of the cultural economy in economic recovery in general, and the connection between the cultural economy and entertainment corporations that are motivated by economic incentives, require us to reframe the austeritycreativity connection.

⁻

⁶In June of 2012, Greece was still recovering from complex economic difficulties, and just a few months earlier in April 2012 a major bailout package from the other countries in the European Union had been announced. June of 2012 was also the first time I had the honor of presenting a philosophy paper at a conference in Greece. While there, I was able to see a performance of the Elliniko Theatro's "Socrates Now", a one-man portrayal of Socrates as he presents his Apology to the court of Athens. Taking place at the courtyard of the Athens University Museum at 5 Tholou Street, one could look directly above the actor portraying Socrates (Emmy winner Yannis Simonides) and see the lighted Acropolis. The themes of the Apology were made especially vivid since the play was presented so near where the historical events occurred, and in that particular time of austerity for the economy of Greece. As the actor portrayed Socrates challenging the political leaders in the Athens of his time, many members of the audience were struggling with similar political questions and questioning the economic future of Greece and its relation to the European Union. Art and life were, if not imitating each other, certainly resonating with each other.

Financial Incentives and the Arts

One specific example of economic policy using the arts and creative endeavors to drive economic growth is financial incentives and tax breaks, intended to bring new arts productions (such as films) to an area or country where relatively few films are made. The idea is to popularize the location, opening new possibilities for tourism, and to support the local creative community with the possibility of jobs working with the production.

There are a variety of arguments for and against financial incentives bringing arts, and especially film productions, to specific locations. Within the United States, Los Angeles and New York are usually where most film projects are located; this includes both the production shoot itself, and the preproduction and post-production work. The first state film production incentives, offered by Minnesota in 1997, were followed by a great number of incentives offered by various states throughout the US.

Understanding the relationship between the arts and the economic vitality of a region, or a nation state, is central to the current debate over austerity measures and financial incentives for the arts, and tax breaks/financial incentives for film industries. Arguments against financial incentive packages usually fall into one of two categories: arguments that challenge the real financial benefits of the productions, and arguments that question whether such productions support the local art community in a meaningful way or create an authentic work.

From the point of view of financial benefits, many argue that the tax incentives that benefit a non-local film company actually create an undue tax burden on the existing businesses in the area. This often results in a continued financial struggle for locally owned businesses, rather than a solution to a problem. The majority of fiscal impact studies involving film and television subsidies show that there is actually a negative effect on state revenue. Those who are skeptical of the value of these incentives also note that there is no way to tell how many local productions are actually the result of incentives, and how many would have occurred there without the financial motivation – films taking place in a particular region that need to be filmed in that region for authenticity, for example. From the political view, some note that "Incentives were not designed to create jobs but to create job announcements." (Cobb 2006) Production location choices are now driven primarily by financing and tax break packages, rather than concerns of aesthetics or authenticity. (Christopherson and Rightor 2009, 6)

From the point of view of creativity and support for the local art community, incentive arrangements are often only for the less lucrative production phase of the work, while the largest return comes from the preproduction, post-production, and distribution phases. It is important to remember that the cultural sector of the economy includes a broad set of activities, including a range of industries based on art and media that are produced and the support activities that enable such works. These include specialized tools, materials, as well as the human resources and skilled labor

involved in arts production. This distinction can also be explained as the production capabilities and the business and creative capabilities. (Davis and Kaye 2010, 57) Most incentive arrangements focus on production work, rather than creative pre-production or business post-production. This means that the production may only support the local creative community in a short-term and temporary sense, during the production, with relatively little lasting impact on the local talent and the local economy.

In European countries the film industry often protected, and portrayed, a country or region's cultural distinctiveness, instead the recent financial incentives attract co-productions for global markets — a sign of homogeneity and globalization. The focus on an external market (making art that appeals to a globalized market) may alienate locals whose interests and tastes are relegated to a subordinate position.

Arguments in favor of incentives, however, often cite entertainment tourism (visiting film and television locations) as an additional positive economic impact on a state or region. Consider those who are inspired to vacation in Salzburg after seeing the film "The Sound of Music." However, the most lucrative tourist destination sites are those created in association with studio facilities, such as Orlando, Florida's Universal Studios. Another drawback of connecting tourism to the arts is that tourism can lend itself to a limited creative vision, with global brands (Disney World, EuroDisney) and franchises (Guggenheim) focusing on a particular notion of what a global art community expects.

If we can argue that financial incentives that build on arts productions and events do build the "Creative Class," then the effect is greatest in areas that already have a high population to support the arts. Well-populated urban centers tend to see more long-term benefit from arts productions than rural areas. Expenditures associated with film and television productions are typically spent in the largest cities. These expenditures are related directly to the success or failure of the creative arts community. For example, in London, the cultural economy ranks as the 4th largest sector of employment. This can be extended to a variety of different types of media, including museums and music performances.

Media subsidies also raise serious issues about governance and democratic accountability. In cases where there is corruption, independent evaluation of the effectiveness and the true benefit of film incentives is difficult. This shows that transparency, and the influence of powerful interests in the decision-making process, continue to be problematic. Perhaps the most interesting examples of new creativity in the context of economic austerity measures will be those examples that show a conscious effort to dialogue with and critique government policies.

Necessary Skills: Building the "Creative Class"

This issue of authenticity relates directly to one of the major arguments in favor of arts incentives: that supporting local artists, in local productions, adds to the intellectual capital of a particular region. This intellectual capital can have a long term positive economic impact for other divisions of the economy, since having a broad base supporting the arts correlates to spending and growth in other areas, goods and services.

For example, one could argue that financial incentives for the arts create a skilled labor class that can afford to spend on other items, keeping the economy as a whole more robust. Specifically, local production talent will be able to gain work experience during a local film shoot, building skills and intellectual knowledge through the creative process. Public Policy scholars doubt this claim, noting that economic incentives to attract entertainment media are often very different from economic initiatives that foster a "creative class" from among the local talent, and improve local quality of life and begin new cultural events. It is noteworthy that in cases where skilled labor is not locally available, key members of a film production crew are often hired from Los Angeles or New York, while the production crew "below-the-line" are hired for lower wages, or through public subsidies to offset labor costs. Below-theline labor is not given creative control, creative credit, a financial interest in post-production, and has no claim to intellectual property rights on the work. Hiring unskilled labor through temporary subsidies has a diminished economic benefit, and a diminished ability to develop the local "creative class."

The availability of skilled below-the-line labor is the crucial building block in establishing a local industry, and the persistent problem with bench strength in these states is a bad omen for all the other states now vying to get into the game through providing subsidies to build a production industry. An analogous situation has occurred in a number of manufacturing industries that enjoy tax incentives to move factories and processing centers: in a variety of case studies, the process of contracting, outsourcing, and using intermediaries actually reduces wages and the acquisition of skills among the local labor market. In other words, the tax benefits are short-term, and there is little investment in developing a skilled labor workforce in the long-term – when the tax benefits expire, the company simply moves again. Susan Christopherson and Jennifer Clark (2007) describe this as a valuable policy shift, from "investment regionalism" which emphasizes creating institutional support for the largest corporate investments, to "distributive regionalism" that seeks to improve the living standards of residents. These living standards must arguably include cultural enrichment of a community.

A related thesis is that "creativity and innovation are better understood as processes, "emergent" in a structural context, rather than inputs and outputs of a production chain, and embodied in situated and embedded practice." (Pratt and Jeffcutt 2009, 6-7) What might these practices be? Naturally, they must include some attention to cultural capital, and developing skill sets to maintain arts activities long after a particular production or financially incentive-based

project is completed. "Culture policy should encourage forms of local experimentation, the circulation of ideas and experiences within a community, strengthening its axes with the global arts industries, rather than trying to replicate the infrastructure of those industries on a local level." In other words, the most effective projects that connect artistic endeavors with local economic needs are those that appreciate the local values and aesthetics within the global conditions and context.

Austerity and New Creativity?

New creative projects that give attention to local interest as well as global financial realities have been noteworthy in countries experience debt and austerity measures within the European Union. Greece and Spain provide major examples. Chris Rogers and Sofia Vasilopoulou (2012) provide a painstaking analysis of the specific case of austerity measures in Greece that were begun in response to the debt crisis, noting that austerity has served as a powerful mobilizing force for creativity and integration among countries in the European Union. This notion, that economic crisis can serve as a motivation for new, creative endeavors, resonates with current scholarship on cultural economy and its relationship as a potential economic driver, an area of the economy that is still outperforming broader manufacturing and agrarian economies.

"Pop-up theatres" or "microtheatres" are an additional form of creative arts endeavors. In Spain, pop-up theatres have been credited with revitalizing and reinvigorating interest in the arts, and providing an outlet for criticism of austerity measures. Such theatres involve plays performed in apartments or in former shops and storefronts. Because laws regarding the ownership of theatres are rather complicated, they are often called "cultural clubs" and the audience members pay a "temporary membership" fee rather than buying tickets. One such theatre began in Bescanó and engaged in a protest against high VAT (Value Added Tax) on theatre tickets by instituting an alternative form of payment: Theatre tickets had been subject to an 8% VAT, but the rate was nearly tripled to 21%. Carrots, only subject to a 4% VAT, were sold to the audience members instead of tickets. The concept of "carrot rebellions" has since caught on at other theatres and other performances, showing the ongoing support of art and culture in the face of austerity measures. (Staines 2013) Another example of the revitalization of culture in Spain is that a number of performers, artists, and poets have begun to emphasize keeping costs down in ways that focus on quality of performance, adaptability, and skills. Dependence on the state, or on art subsidies, diminishes, so the artists, actors, and directors have found ways to fund themselves. One poet noted that the lack of public state funding has shaken things up in a positive way, making art even more of a publicly supported, local community endeavor than it was before. (Tremblett 2013) Crowd-sourcing, crowd-funding, volunteering, and alternative payments

and ticketing have all opened the possibility for new ways to open the complex and multifaceted cultural economy. The microtheatre performances begin as local projects, but they often do include global significance. For example, a microtheatre production of Toni Bentley's play "The Surrender" was taken up by the Spanish National Theatre (CDN), and toured to Argentina, Germany, and the Edinburgh Fringe Festival. The local authenticity of the production remains unaffected, and a truly authentic critique of financial policies is built into the production.

These examples from Greece and Spain show a successful response to economic conditions, as well as a clear focus on artistic value and aesthetic integrity. Rather than relying on politically motivated tax incentives for art productions, the microtheatres are based on a conscious effort to critique the prevailing tax structures, subverting the VAT imposed by government policy. The production retains a local authenticity, and in cases where the production has become internationally known, the story of how the production began is included in the marketing and description of the performance – the political and economic context enlivens the play and the story of how the play has been produced. The possibilities of such new creative endeavors in the context of austerity measures invites cautious optimism, and serves as a heartening reminder of the resilience of the arts.

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